

30 July 1957

MEMORANDUM FOR:

SUBJECT : Definition of Counterintelligence for  
NSCID No. 5

Pursuant to the direction of General Truscott of  
29 July 1957, the attached definition of counterintelligence  
is submitted herewith.

Deputy Chief, Counterintelligence Staff

1 Attachment a/s

MORI/CDF Pages 1-2 & 3-6

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/ For the purpose of this directive / ...

3b. Counterintelligence is broadly defined as that intelligence activity, with its resultant informational product, which is undertaken to protect the security of the nation, and its personnel and installations abroad, against espionage, counterespionage, sabotage, and subversion. As an activity, counterintelligence is the process of procuring, developing, recording, and disseminating information concerning espionage, counterespionage, sabotage, and subversion directed against the national security, and of penetrating, manipulating, or repressing individuals, groups, or organizations conducting or capable of conducting such acts. Counterintelligence as conducted by Departments and Agencies is defined as all activities, exclusive of espionage, devoted to destroying the effectiveness of inimical foreign intelligence activities and to the protection of information against espionage, personnel against subversion, and installations or material against sabotage.\*

\*CIA would prefer to replace "the protection.....sabotage" with the following wording: "the protection of information, personnel, installations, and material against espionage, counterespionage, subversion, sabotage, or unauthorized disclosure." This version is preferred because information, personnel, etc., must each be protected against more than one danger.

(Repeated efforts to interweave the CIA and Army definitions resulted only in ambiguity and duplication.)

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29 July 1957

NATIONAL SECURITY COUNCIL INTELLIGENCE DIRECTIVE NO. 5

ESPIONAGE AND COUNTERINTELLIGENCE ABROAD\*

Pursuant to the provisions of Section 102(d) of the National Security Act of 1947, as amended, the National Security Council hereby authorizes and directs that:

1. To promote the over-all interests of the U.S. intelligence community the Director of Central Intelligence will, in consultation with the Intelligence Advisory Committee, insure the coordination of espionage and counterintelligence activities abroad except in theaters of war where U.S. forces are involved, or when the President directs, in which event the provisions of paragraph 12 below shall apply. Coordination comprises those consultative activities undertaken by Departments and Agencies to promote cooperation, resolve mutual problems, exchange operational information, eliminate unprofitable duplication, and, in each instance, evolve a *modus operandi* on the part of all participants to forestall actions detrimental to the national interest or to each other. Coordination will be effected at the lowest echelon practicable.

2. The Central Intelligence Agency shall conduct espionage operations outside the United States and its possessions in order to satisfy intelligence requirements relating to the National security. Departments and other Agencies may conduct espionage operations outside the United States and its possessions in order to satisfy departmental intelligence needs.

\* Outside the United States and its possessions.

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3. The CIA shall conduct counterintelligence ~~operations~~ outside the United States and its possessions necessary in the interests of national security and in furtherance of its assigned missions.

Departments and other Agencies shall conduct counterintelligence ~~activity~~ <sup>activity</sup> ~~operations~~ outside the United States and its possessions necessary for

the security of their commands, activities and installations and the execution of their assigned missions, <sup>as well as certain clandestine activities which may from time to time be agreed between the C.I.A. and</sup>

a. For the purpose of this directive: <sup>the Do. & As.</sup>

a. espionage is defined as those <sup>clandestine</sup> activities which are directed toward the ~~acquisition~~ acquisition of ~~intelligence~~ information or toward the performance of intelligence operations against a foreign power. ~~for~~

~~secretary of defense~~

b. Counterintelligence is defined as all activities, <sup>exclusive</sup> of espionage, devoted to destroying the effectiveness of inimical foreign intelligence activities and to the protection of information against espionage, personnel against subversion, and installations or material against sabotage.

5. There shall be a free exchange of intelligence, intelligence information and other information which has utility for intelligence purposes, to assist Departments and Agencies in the accomplishment of their espionage and counterintelligence responsibilities. Continuous and timely guidance, specific collection requirements and assessments of intelligence information collected will be included.

6. The Central Intelligence Agency shall be responsible for maintaining as a service of common interest, central indexes and records of intelligence and counterintelligence information on foreign areas. Departments and Agencies shall contribute pertinent material to the central file on a continuing basis.

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7. The Director of Central Intelligence shall insure the coordination of clandestine intelligence collection with overt collection abroad. He shall also insure in consultation with the Intelligence Advisory Committee that counterintelligence activity abroad is coordinated with the Departments, Agencies and interdepartmental committees responsible for domestic counterintelligence. The Director of Central Intelligence shall invite Departments and Agencies for permanent members of the Intelligence Advisory Committee which have counterintelligence responsibilities abroad to participate in the Intelligence Advisory Committee deliberations when counterintelligence matters affecting such responsibilities are under consideration.

8. In the conduct of espionage and counterintelligence activities, bilateral arrangements shall be made, as the national interest may require, among the Departments and Agencies concerned for cover to support these activities.

9. In a foreign area other than a theater of war where U.S. forces are involved, or when the President directs, the designated representative of the Director, CIA, shall keep the senior U.S. representative, as the latter may desire, advised of U.S. espionage and counterintelligence activities conducted in or from the area.

10. In a foreign area where U.S. military commands are stationed, the designated representative of the Director, Central Intelligence Agency, shall keep the designated representatives of senior U.S. military commands informed of the espionage and counterintelligence operations conducted by the Central Intelligence Agency in or from the area.

11. Liaison arrangements established with foreign intelligence and security services which affect espionage or counterintelligence activities

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shall be coordinated in advance between the U.S. Departments and

Agencies concerned, in order to insure that such relationships are beneficial to the over-all espionage and counterintelligence interests of the United States.

12. In theaters of war where U.S. forces are involved, or when the President directs, all resources of the Central Intelligence Agency shall be included in a CIA Component Force under the direct command of the commanders of commands established by the Joint Chiefs of Staff. The CIA Component Force Commander shall provide espionage and counterintelligence support to military operations in accordance with the requirements of commands established by the Joint Chiefs of Staff. Exceptional espionage or counterintelligence operations, because of their delicate or diplomatic implications, may be conducted by the CIA Component Force after coordination by the Director of Central Intelligence with the Joint Chiefs of Staff.

29 July 1957  
IAC-D-105/5 9 July 1957

Paragraph 1.

Army, ~~████~~ Navy, JIG ~~accepted~~ reserved.

Paragraph 2.

~~Army~~, Substitute #3 of Army draft

Paragraph 3.

Substitute Army def of espionage

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*Insert*  
3. For the purpose of this directive:

~~a. Espionage is defined as the clandestine procurement of information.~~

b. Counterintelligence is defined as "that phase of intelligence covering all activity devoted to destroying the effectiveness of inimical foreign intelligence activities and to the protection of information against espionage, personnel against subversion, and installations or material against sabotage." (Dictionary of United States Military Terms for Joint Usage).

~~b.1.~~ Counterintelligence may also be defined as that intelligence activity, with its resultant product, which is undertaken to protect the security of the nation, and its personnel and installations abroad, against espionage, counterespionage, sabotage, and subversion. As an activity, counterintelligence includes the process of procuring, developing, and recording information concerning espionage, counterespionage, sabotage, and subversion directed against the national security, and of penetrating, manipulating, or repressing individuals, groups, or organizations conducting or capable of conducting, such acts.

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